

PUBLIC INVOLVEMENT IN PARTICIPATION PROCESSES

The development and maintenance plan for the Tempelhof Field

Berliners were so pleased with the opening of the former Tempelhof Airport Field in 2010 that they voted to create an act for the preservation of the field (ThFG) on 25th May 2014. They decided this unique open space could provide opportunities for recreational and leisure activities as well as helping nature conservation. The ThFG protects a total area of around 303 hectares, which is divided into the central grassland and the outer grass ring. The central grassland, with an area of around 202 hectares within the surrounding runways, will help preserve the open grassy landscape with its characteristic flora and fauna. With an area of 101 hectares, the outer grassy ring can facilitate temporary and permanent activities such as volunteering opportunities.

The creation of a plan for the development and maintenance of the Tempelhof Field (EPP) with participation from the public has been derived from the ThFG itself. From September 2014 until May 2016, Berlin citizens put together the EPP in collaboration with the Senate Department for Urban Development and the Environment, and Grün Berlin GmbH.

As a result of this collaborative work on the Tempelhof Field EPP: the objectives established in the ThFG for nature conservation, landscape and climate have been finalised; the eventful history of the location has been brought to life and commemorated; the field has been carefully developed to facilitate leisure and recreational activities, sport and culture. The EPP will also regulated future cooperation between the public, political bodies and the administration.

Photo: Holger Koppatsch

Countless animal species worth protecting, including: Breeding birds: skylark (40% of Berlin's population), wagtail, black redstart, nightingale, house sparrow, tree sparrow, common redstart, green woodpecker, wheatear, goldfinch, corn bunting, blackbird, wood pigeon, common buzzard, magpie, red-backed shrike, blue tit, hooded crow, great tit, lesser whitethroat, blackcap, whitethroat, spotted flycatcher, quail — Butterflies and moths, eastern Bath white, dovetail, green forester— countless grasshoppers, crickets and wild bees — wall and sand lizards — Flora and vegetation: June grass, nailwort, sea thrift, umbrella spurrey, dwarf everlast

2, 000,000 — 3,000,000 annual visitors, rising trend

386 Hectares of Tempelhof Airport: airport buildings and airfield

303 Hectares of open space: Tempelhof Field

202 Hectares of central grassland for biotopes and species conservation

101 Hectares of outer grass ring

100 Years of aviation history

32 Buildings on the Tempelhof Field

20 History panels

18 Projects in 3 locations:

Tempelhofer Damm, Columbiadamm, Oderstraße

15+ Sports

Juggling, jogging, cycling, wind sports, skating, roller-blading, dancing, boarding, kite-surfing, ball games, basketball, volleyball, soft- and baseball, cricket, boules, yoga, Nordic walking and much more

13 Priority measures 2016/2017

10 Guidelines

10 Overarching action corridors

9 Entrances

2 Tempelhofer Damm, 2 Columbiadamm,
5 Oderstraße

9 Buildings on the city skyline

Church am Südstern, St. Johannes Basilica, radar tower, water tower, Sehitlik Mosque und minarets, Ullsteinhaus, Gasometer, TV Tower, Bahlsenhaus

7 Bus routes

104, 140, 148, 166, 248, 246 and 344

5 Viewing spaces

3 Districts

Tempelhof-Schöneberg,
Kreuzberg-Friedrichshain and Neukölln

4 Allotment plots

Airport colony in the north, Tempelhofer Berg colony in the southwest, Neuköllner Berg colony in the southeast and Odertal colony in the east

3 Metro lines U-7, U-6 und U-8

3 Communal gardens

2 Runways

Southern runway dimensions: 2.2 km long x 55 m wide;
Northern runway dimensions: 2.1 km long x 43 m wide;

1 Act for the preservation of the Tempelhof Field

June 2014

1 Development and maintenance plan for the Tempelhof Field

May 2016

1 Participation charter

1 Motorway BAB 100

1 Train station (S-Bahn) Tempelhof

1 Wind turbine

1 Model for cooperation

1 Map series

with inventory map, general map and four subsections: Tempelhofer Damm, Columbiadamm, Oderstraße and south side.

PARTICIPATION MODEL FOR THE TEMPELHOF FIELD

Phases

In accordance with the common definitions, the collaborative creation of the development and maintenance plan took place in four phases.

PRELIMINARY PHASE

PHASE 1

BRAINSTORMING

PHASE 2

THEMED WORKSHOPS

PHASE 3 REFLECTION

PHASE 4

EVALUATION WITH DRAFT EPP

EPP

Projects

- 1 Tempelhof Field
- 1 Public asset
- 1 Collaborative effort
- 1 Development and maintenance plan
- 1 Participation charter
- 5 Viewing spaces
- 10 Guidelines
- 10 Action corridors
- 13 Priority measures

The participation process "Development and Maintenance Plan for the Tempelhof Field" (EPP) is based on the qualities and processes of open source* models with collective process development and identification of issues. With the help of neutral coordination, Berliners interested in and committed to the project shaped the clarification and iterative work process and developed a procedure model for the collaborative creation of the EPP. The content of the EPP, the work phases and the rules of collaboration were determined in an open process. The criteria for the unbiased, dialogue and consensus-oriented* process design were defined in a "Participation Charter", which integrated all target user groups in accordance with gender mainstreaming*. In this way, the diverse, pooled knowledge and wealth of perspectives can lead to a fruitful collaboration and have a positive influence on the Tempelhof Field.

THE RESULT IS A DELIBERATIVE MODEL OF PARTICIPATORY DEMOCRACY THAT MEETS THE REQUIREMENTS OF CIVIC COMMITMENT AND SELF-AWARENESS.

PRELIMINARY PHASE

1 Referendum 25 May 2014

"Act for the Preservation of the Tempelhof Field" (ThFG) which received 739,124 votes | The act came into effect on 14 June 2014 with the approval of Berlin's House of Representatives

2 Preparation from June 2014

Implementation of the ThFG | Creation of a development and maintenance plan (cf. ThFG)

3 Coordination from July 2014

Appointment of neutral process coordination

PHASE 1

4 Analysis from August / September 2014

(1) Project environment and stakeholder analysis for clarification of interests and requirements, conflict and trust issues!

(2) Talks with individual groups (projects on the field, former users advisory board, THF%, Wednesday plenary session, group of the authors of the act, representatives, allotment plots, sports

associations, Senate Department for Urban Development and Environment and the Senate Department for the Interior and Sport, citizen initiatives and NGOs, etc., involved with the Tempelhof Field)

5 1. Forum "Launch" 27 September 2014

Launch event, initialisation of the process

6 Zollgarage from October 2014 CHECK THIS

Fixed points of contact for public participation, place for meeting, exchange and cooperative work.

7 2. Forum "Process" 28 November 2016

(1) Intensive effort to create a model for participation

(2) Development of a collaborative, participation and dialogue-oriented procedure model, following an open space format

8 Knowledge and ideas

November 2014 – March 2014

(1) Support from a liquid democracy online platform

www.tempelhofer-feld.berlin.de

(2) Collecting knowledge: Inventory with information and discussion formats for knowledge transfer relating to nature conservation, commemorating history, recreation, leisure time and sport, previous plans, projects and park management for the Tempelhof Field through specialist presentations.

(3) Collection of ideas: online and offline appeal for ideas and suggestions for the future development of the Tempelhof Field. Around 800 suggestions in total: 354 collected online with an additional

1, 531 comments, 446 from the events

(4) Infopavillon presentation of the interim results

Phase 2

9 Themed workshops April – July 2015

Thematic structuring

(1) Presentation of the clustered results from the phase "Knowledge and Ideas" at the third info-forum (23rd April 2015)

(2) Initialisation of the themed workshops, May to July 2015, with a focus on nature conservation, commemorating history, leisure time/recreation, sport, field management, community projects/ service offerings and work to be done at the fourth workshop-forum in May 2015

(3) Pooling of the results from the themed workshops in the first usage and zoning overview through the first space utilisation workshop on 27 June 2015

10 Self-organisation

From July 2015 and as required: self-organised work groups meet regularly in the Zollgarage and on the Tempelhof Field for in-depth discussion of questions and concepts

(1) Mobility on and to the Tempelhof Field

(2) History – Commemorating the former Tempelhof Airport

(3) Windsport and safety on the Tempelhof Field

Phase 3

11 Reflective sessions

July – October 2015

Phase for reflection on interim results

(1) Online comments July – October 2015

(2) Field Summer with Field dialogues (interviews) and participation outreach in accordance with gender mainstreaming: inspection of previous results using qualitative methodological components with participation from Berliners and users with little or no previous involvement in the process

(3) Presentation / Feedback

on preliminary results from the comment box (Infopavillon) for visitors to Tempelhof Field with dedicated support for members of the public on Thursdays and Saturdays

1 July – 15 September 2015

Phase 4

12 Outcome

Evaluation of results and consolidation

October 2015 – April 2016

(1) Amalgamation

of all substantive and spatial results from the Field Summer, participation outreach, online and self-organised work groups in a second space utilisation workshop (17 October 2015) into a map series with accompanying text

(2) Evaluation of the participation format in open, themed, editing workshops as part of an intensive discussion around changing the act for the preservation of the Tempelhof Field, November 2015 – February 2016

(3) Fine-tuning the EPP

February and March 2016

(4) Collection of online comments on the drafting of the EPP, 22 March– 13 April 2016, alongside open meetings for information and dialogue on 30 March, 1 April, 4 April and 6 April 2016 in the Zollgarage

(5) Conclusion workshop: production of the EPP (18 April 2016)

(6) Documentation process (May – June 2016)

(7) Handover of the EPP to the Senate Department for Urban Development and the Environment and to the House of Representatives (May 2016)

*For explanation of terms see the EPP booklet, glossary (attachment 6)

TIMELINE

The development and maintenance plan for the Tempelhof Field (EPP) was put together between 09/2014 and 05/2016 as a collaboration between Berlin citizens, the Department for Urban Planning and the Environment, Department I and Grün Berlin GmbH. The timeframe of around 1.5 years was divided into four work phases: information, topic focus, reflection and drafting the EPP and map series. The liquid democracy platform www.tempelhofer-feld.berlin.de supported the participation process by providing a place for questions and comments regarding interim results and the presentations and dialogue events held in the Zollgarage and on the field.

PRELIMINARY PHASE

1st Phase

September 2014 to April 2015

Brainstorming

Inventory, information and discussion, knowledge transfer regarding the protective goals of the ThFG and relevant topics (nature conservation, history, leisure and sport uses, recreation, projects, field management, previous plans etc.), online and offline collection of ideas and suggestions for the future development of the Tempelhof Field.

2nd Phase

May to July 2015

Themed Workshops

Subject-specific events discussing the suggestions structured and prepared in Phase 1, first space utilisation workshop: Spatial allocation for potential uses (zoning), launch of the self-organised work groups

3rd Phase

August to October 2015

Reflection

Collection of online comments on the interim results and the Field Summer and reflection. This with a view to inspecting the results with the help of target groups with little or no prior involvement in the process, on and around the Tempelhof Field. Selection in accordance with gender mainstreaming, presentation of the interim results in the Infopavillon, second space utilisation workshop: Finalisation of the spatial and structural measures

4th Phase

November 2015 to April 2016

Evaluation with draft of EPP

Amalgamation of all categories of results into a map series with accompanying text incorporated into the EPP, editing rounds and collection of online comments on the overall design

HANDOVER + ISSUE